

# Kadaltilla

Adelaide Park Lands Authority

## Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Engagement Report

Thursday, 26 September 2024  
Board Meeting

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Public

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## Purpose

The purpose of this report is to present the consultation summary on the draft *Adelaide Park Lands Management Strategy (APLMS) - Towards 2036* and outline the proposed amendments to the document prior to seeking a Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) decision to endorse the APLMS.

On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for public consultation ([Link 1](#)). The consultation was undertaken using the interim engagement platform and opened from 17 June 2024 until 9 August 2024. A summary snapshot is provided in **Attachment A** and **Attachment B** provides a detailed summary of the consultation process including verbatim consultation and the Administration's response.

During the public consultation, over 400 people were engaged (300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in person, 74 responded to the online survey, 40 people emailed directly with written feedback, and 26 organisations provided written submissions). The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.

32 key recommendations have been developed arising from the consultation.

In addition to the formal consultation and submissions, there has also been regular and ongoing engagement with adjoining Councils and State Government agencies through regular monthly Project Steering Committee meetings.

The final APLMS - Towards 2036 is proposed to be presented to Kadaltilla for endorsement on 24 October 2024.

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## Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the draft *Adelaide Park Lands Management Strategy - Towards 2036* Consultation Engagement Report as contained in Attachment B to Item 6.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) held on 26 September 2024.
2. Notes the final *Adelaide Park Lands Management Strategy - Towards 2036* is proposed to be presented to Kadaltilla on 24 October 2024.

# Implications

Adelaide Park Lands Management Strategy 2015-2025	<a href="#">Adelaide Park Lands Management Strategy 2015-2025</a> The review will result in the substitution of the Adelaide Park Lands Management Strategy (APLMS) 2015-2025 with the draft APLMS – Towards 2036, which includes consideration of contemporary context, celebration of completed work, and identification of new major projects.
2023-2028 Strategic Plan	<a href="#">Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan</a> <a href="#">Strategic Plan Alignment – Expert Advice</a> Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence.
City of Adelaide Strategies	The APLMS – Towards 2036 references the City Plan as relevant to the management and development of the Park Lands.
Policy	<p>Section 18(12) of the <i>Adelaide Park Lands Act 2005 (SA)</i> allows the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) to vary the management strategy by substituting a new management Strategy.</p> <p>Given the comprehensive nature of the review and extent of proposed changes, it is recommended that the draft Strategy substitutes the existing Adelaide Park Lands Management Strategy 2015 – 2025 notwithstanding that the timeframe of the current APLMS extends to 2025.</p> <p>Section 18(4) of the <i>Adelaide Park Lands Act 2005 (SA)</i>, sets out requirements to vary the APLMS including:</p> <ul style="list-style-type: none"> <li>• Preparing a draft of the proposal.</li> <li>• Referring the proposal to the Minister, the City of Adelaide, and any State authority or adjoining council that has a direct interest in the proposal.</li> <li>• Public consultation and public hearing at a time to be determined by Kadaltilla.</li> </ul>
Consultation	<p>At its meeting on 23 May 2024, Kadaltilla determined to undertake public consultation on the draft APLMS for an 8-week period commencing on 17 June 2024, in accordance with Section 18(4)(c) of the <i>Adelaide Park Lands Act 2005 (SA)</i>. Kadaltilla held a public meeting in relation to the proposal on 25 July 2024. The City of Adelaide has undertaken the review of the draft APLMS on behalf of Kadaltilla.</p> <p>Following consultation Kadaltilla may, on the basis of any consultation undertaken or submissions received, amend the draft APLMS – Towards 2036. Kadaltilla will then prepare a report on the matter and provide a copy of the report to the City of Adelaide and the Minister for Planning.</p> <p>Other            Kaurna Yerta Aboriginal Corporation (KYAC)            Key stakeholders including KYAC were consulted during the public consultation period, and their feedback is provided in this report.</p>
Resource	City of Adelaide is undertaking the review of APLMS 2015 – 2025 on behalf of Kadaltilla.
Risk / Legal / Legislative	<p>Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years as required under Section 18(14) of the <i>Adelaide Park Lands Act 2005 (SA)</i>. The Strategy must contain the information set out in Section 18(3) of the <i>Adelaide Park Lands Act 2005 (SA)</i>.</p> <p><i>Environment Protection and Biodiversity Conservation (EPBC) Act 1999</i>            Nil            Register of Aboriginal Sites and Objects            Nil</p>

Design	<p>Good Design (ODASA) – Park Lands only The APLMS – Towards 2036 references the ODASA Principles of Good Design as principals that help us recognise, discuss and support the role that design plays in making our buildings and places better for people, the environment and economy.</p> <p>National Heritage Management Plan (NHMP) The APLMS – Towards 2036 references the National Heritage Management Plan (NHMP) in the Adelaide Park Lands Precinct Plans.</p> <p>Tree removal and replacement Nil</p>
Opportunities	The review provides an opportunity to ensure that the APLMS continues to address key themes contained in, and contemporises, the APLMS
City of Adelaide Budget Allocation	The draft APLMS – Towards 2036 will inform discussions between the City of Adelaide, State Authorities and adjoining Councils regarding priority investment in the Adelaide Park Lands.
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The APLMS timeframe is proposed to be updated to 2036 for alignment with the City of Adelaide City Plan (in development). In accordance with the <i>Adelaide Park Lands Act 2005 (SA)</i> , the APLMS must be reviewed every five years. Pending decision on the draft APLMS – Towards 2036 in 2024/25, the next review would be due in 2029/30.
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The draft APLMS – Towards 2036 introduces new content relevant to the planning of, and investment in, the Adelaide Park Lands including consideration of funding and investment pathways.

# Discussion

## Background

1. The purpose of this report is to present the consultation summary on the draft *Adelaide Park Lands Management Strategy (APLMS) - Towards 2036* and outline the proposed amendments to the document prior to seeking a Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) decision to endorse the APLMS.
2. On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for public consultation ([Link 1](#)). The consultation opened on 17 June 2024 until 9 August 2024.
3. The public consultation invited the community and all key stakeholders from previous engagements to provide feedback on the draft APLMS – Towards 2036 either by responding to survey questions, by providing their feedback in writing, or by attending one of the engagement sessions and providing feedback in person.
4. Online engagement was undertaken during the transition from Your Say Adelaide to the new Our Adelaide engagement platform, so the City of Adelaide hosted a web page for the third phase of engagement. In order to maintain data integrity, the survey was hosted on SurveyMonkey as neither Yoursay nor OurAdelaide survey platforms would be available throughout the entire engagement.
5. In addition to the formal consultation and submissions, there has also been regular and ongoing engagement with adjoining Councils and State Government agencies through regular monthly Project Steering Committee meetings.

## Consultation Outcomes

6. The engagement process saw strong positive feedback on the draft APLMS - Towards 2036. Respondents expressed support for the document, affirming its direction and content. While the overall reception was highly favourable, a few minor amendments were suggested, reflecting a thoughtful and collaborative approach to refining the strategy.
7. A summary snapshot is provided in **Attachment A** and a detailed summary report of the consultation process including verbatim consultation and the Administration's response is provided in **Attachment B**.
8. The response to the social media engagement was as follows:
  - 8.1. 1,136 total clicks from paid ads and organic socials to webpage
  - 8.2. 2,908 total webpage views
  - 8.3. 18,000 reach from organic social posts
  - 8.4. 12,471 total number of events (interactions) users had on page
  - 8.5. 989 PDF link clicks
  - 8.6. 967 PDF file downloads.
9. During the public consultation, we engaged with over 400 people:
  - 9.1. 300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person
  - 9.2. 74 responded to the online survey
  - 9.3. 40 people emailed directly with written feedback
  - 9.4. 26 organisations provided written submissions including:
    - 9.4.1. City of Adelaide
    - 9.4.2. City of Burnside
    - 9.4.3. City of West Torrens
    - 9.4.4. City of Norwood Payneham & St Peters
    - 9.4.5. City of Unley
    - 9.4.6. Town of Walkerville
    - 9.4.7. Office for Design and Architecture SA
    - 9.4.8. Planning and Land Use Services

- 9.4.9. Office for Recreation, Sport and Racing
  - 9.4.10. Department of Climate Change, Energy, the Environment and Water
  - 9.4.11. Green Adelaide
  - 9.4.12. Kaurna Yerta Aboriginal Corporation (KYAC)
  - 9.4.13. South Australian Motor Sport Board
  - 9.4.14. Botanic Gardens and State Herbarium
  - 9.4.15. SANFL
  - 9.4.16. The University of Adelaide
  - 9.4.17. Australian Institute of Landscape Architects
  - 9.4.18. Pulteney Grammar School
  - 9.4.19. South Australian Cricket Association
  - 9.4.20. The North Adelaide Society Inc.
  - 9.4.21. SECRA
  - 9.4.22. State Planning Commission
  - 9.4.23. Walking SA
  - 9.4.24. National Parks and Wildlife Service South Australia
  - 9.4.25. The City of Adelaide Reconciliation Committee
  - 9.4.26. Adelaide Park Lands Association
10. The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.
11. The 32 key recommendations arising from the consultation include:
- 11.1. Strengthen the commitment to returning areas for Park Lands purposes by introducing a new strategy to consolidate buildings in the Park Lands
  - 11.2. Include specific projects and/or strategies that demonstrate a prioritising for protecting nature and biodiversity informed by the Biodiversity Monitoring Program
  - 11.3. Ensure the APLMS specifically references legislation and policies that create certainty for stakeholders that the Park Lands will be adequately protected
  - 11.4. Consider including direct reference to pursuing State Heritage Listing and progressing with United Nations Educational, Scientific and Cultural Organization (UNESCO) recognition, ensuring consistency of referencing
  - 11.5. Highlight the collaborative relationship and interaction with adjacent local government bodies in relation to the management of infrastructure and developing projects
  - 11.6. Create a strategy that supports improvements to the Park Lands Trail with the aim of creating a continuous loop
  - 11.7. Consider further definition or detail on how the Park Lands ‘Hubs’ will be assigned, and the level of development within these precincts, and the importance of major events to draw people to the Park Lands
  - 11.8. Explore how to increase the participation of the Kaurna people, Indigenous plantings and environmental management practices
  - 11.9. Create more awareness of the Park Lands and the various ways that people can enjoy them and ensure they remain iconic and a destination of choice for South Australians and visitors
  - 11.10. Consider including additional targets or progress indicators for the goals
  - 11.11. Provide examples of funding models and partnerships and how they can help to achieve the goals and strategies in the Strategy
  - 11.12. Provide clarification/definitions for terms

- 11.13. Support the upgrade of community buildings to meet community expectations that include opportunities for communities outside of program times
- 11.14. Include 5% car parking reduction target and clarify alternative uses, increased greening and reduction of impervious surfaces
- 11.15. Investigate the legislative context in which the Kadaltilla / Adelaide Park Lands Authority operates
- 11.16. Strengthen the role of Crime Prevention Through Environmental Design (CPTED) principles and active security measures
- 11.17. Recognise the history of the horse agistment area
- 11.18. Delete references to transfer of care or control of parcels of land currently part of the Botanic Gardens
- 11.19. Rephrase strategies that relate to creating places and attractions to identify specific locations
- 11.20. Consider suggestions from submissions for additional map references or updates
- 11.21. Change references from the Kaurna Country Charter to the KYAC Country Plan
- 11.22. Continued engagement with SA Motor Sport Board in relation to major events scheduled for Victoria Park and considerations for redevelopment
- 11.23. Reflect the Australian Government's role and suggested re-wording relating to the heritage principle
- 11.24. Identify additional opportunities to interact with adjacent Councils when planning for infrastructure and events/activations
- 11.25. Include information on how development opportunities are initiated and if there will be any exclusions (e.g. external unsolicited proposals)
- 11.26. Include a clear interpretation of the purpose of the Park Lands, to remove any misapprehension about the legality of facilities and development, including times or instances of general public exclusions
- 11.27. Consider how water run-off is currently captured and used in facilities and opportunities for including provision in building renovations/new builds. Review or develop policy
- 11.28. Review community gardens and associated policies to ensure there is clarity regarding the sharing of produce from community gardens and/or native plantings
- 11.29. Include sport in wording to provide greater clarity
- 11.30. Agreements with major event organisers should stipulate that the amount of time that the public is excluded from areas of the Park Lands prior to, or post an event, should be minimised
- 11.31. Include Principles of Good Design in each of the Goals
- 11.32. More clearly define the intention for re-development of the northern area of the Golf Course.

### **Next Steps**

- 12. The final APLMS - Towards 2036 will be presented to Kadaltilla for endorsement on 24 October 2024.
- 13. Following endorsement by Kadaltilla, the next steps include:
  - 13.1. Report to Council on 12 November 2024 seeking approval of the draft APLMS with or without amendment.
  - 13.2. Report to the Minister for Planning in late 2024 seeking adoption of the draft APLMS with or without amendment.
  - 13.3. Finalisation of the draft APLMS in early 2025, including parliamentary processes and publication.

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## **Attachments**

**Attachment A** – Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Summary Snapshot

**Attachment B** – Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Engagement Report